

# **Intergovernmental Coordination**

*Goals, Objectives, and Policies* **Element**

*Approved August 12, 1991 • Amended June 8, 2009*

POLICY DOCUMENT

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## **INTERGOVERNMENTAL COORDINATION GOALS, OBJECTIVES AND POLICIES**

### **GOAL 1**

To establish and maintain an efficient, effective program of public and private cooperation which achieves the maximum quality of life for residents and visitors, while preserving to the maximum extent possible, the fiscal, natural, and social resources of the City. To this end, the City of Orlando is committed to resolving incompatible goals, objectives, policies, and development proposals in the City of Orlando Growth Management Plan with the plans of incorporated cities in Orange County; Orange, Seminole, and Osceola County; the plans of regional, state and federal agencies; and the plans of units of local government, miscellaneous agencies and facility providers which provide services but do not have regulatory authority over land.

**Objective 1.1** The City of Orlando shall continue to coordinate the review of planning activities mandated by the Comprehensive Plan with the City's Technical Review Committee and agencies responsible for reviewing land development proposals including but not limited to other local governments, school boards, other units of local government providing services but not having regulatory authority over the use of land, the region, and the state.

**Policy 1.1.1** The development activities within the City of Orlando shall be coordinated with the development plans of Orange County and adjacent local governments. The City shall monitor growth and development in the Orlando urban area for impact on the City's Level of Service (LOS) standards by monitoring the implementation of comprehensive plans of adjacent local governments and by review of development proposals to the end that:

- a. the City's Level of Service Standards shall not be negatively impacted,
- b. the transportation system affected by the proposed activity will have sufficient current and projected capacity to handle the travel demand generated by the increased intensity,
- c. development shall be concentrated to minimize sprawl, and
- d. the development proposal will minimize disruption to the existing community and natural environment

**Policy 1.1.2** The City of Orlando shall continue to work closely with the Orange County School Board, other municipalities, Orange County, and affected regional, state and national governmental agencies to coordinate the comprehensive planning effort of the City with those agencies affected through the provision of information and participation on committees such as the City of Orlando Technical Review Committee.

- Policy 1.1.3 The City of Orlando shall participate in meetings of existing planning groups and agencies to exchange information and coordinate adopted level of service standards with agencies within the urban area.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 1.1.4 The City of Orlando shall make every attempt to resolve conflicts with the parties affected by its planning activities. Should these efforts fail, the City is committed to utilizing the East Central Florida Regional Planning Council in the mediation process.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 1.1.5 The City of Orlando shall continue to work closely with the Orange County School Board, other municipalities, Orange County, and affected regional, state and national governmental agencies having operational and maintenance responsibilities, to establish coordinated Level of Service (LOS) standards for public facilities.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 1.1.6 The City of Orlando shall continue to work closely with the Orange County School Board, other municipalities, Orange County, and affected regional, state and national governmental agencies to inform affected entities of development proposals within the City so as to address the impacts of such development in a timely fashion.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 1.1.7 The City of Orlando shall coordinate the review of planning activities mandated by the Comprehensive Plan through the City's Technical Review Committee (TRC). The TRC shall determine the impact of proposed developments upon the City's public facilities and services and uphold Level of Service standards established in the Capital Improvements Element. The TRC is composed of representatives of City departments and agencies responsible for reviewing land development proposals including but not limited to the Orange County School Board, the Orlando Utilities Commission, and Bell South. For developments located outside the service areas of these agencies, the appropriate organization shall be contacted. New agencies may be added to the committee on an as-needed basis.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220; Amended January 22, 2007, Effective April 9, 2007, Doc. No. 0701221004)*
- Policy 1.1.8 The City of Orlando shall continue to work closely with the Orange County School Board, other municipalities, Orange County, and affected regional, state and national governmental agencies to plan for the siting of facilities with county-wide significance, including locally unwanted land uses, such as solid waste disposal facilities.  
*(Amended June 8, 2009, Effective August 25, 2009, Doc. No. 0906081103; Amended June 8, 2009, Effective August 25, 2009, Doc. No. 0906081103)*

- Objective 1.2** Throughout the planning period, the City shall include in the Land Development Code specific provisions for consistency review of development proposals with the East Central Florida Comprehensive Policy Plan, the State of Florida Comprehensive Plan and other plans as appropriate.
- Policy 1.2.1 The review of development proposals within the City of Orlando shall include a statement indicating the relationship of the proposed development to the existing comprehensive plans of affected adjacent local governments.
- Objective 1.3** Throughout the planning period, the City of Orlando shall implement a strategy to ensure the efficient provision of urban services and ensure sound urban development and accommodation of growth. This strategy shall include negotiating interlocal agreements with Orange County and other local governments for joint planning areas and where appropriate, the provision of public services and utilities.  
*(Amended May 16, 1994, Effective July 28, 1994, Doc. No. 27538; Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 1.3.1 The City shall negotiate with the Cities of Belle Isle, Edgewood and Winter Park joint planning areas for the purpose of future annexations.  
*(Amended May 16, 1994, Effective July 28, 1994, Doc. No. 27538)*
- Policy 1.3.2 All annexations by the City of Orlando shall be undertaken in accordance with Florida Statutes. The City of Orlando and Orange County have entered into a Wastewater Territorial Agreement. This agreement, together with the Amended Water Territorial Agreement with the Orlando Utilities Commission, sets forth a long-term framework for cooperative and efficient growth management and effective provision of services in and around the Orlando City limits.  
*(Amended May 16, 1994, Effective July 28, 1994, Doc. No. 27538; Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220; Amended April 9, 2007, Effective June 28, 2007, Doc. No. 0704091007)*
- Policy 1.3.3 The City shall coordinate with Orange County, and the Cities of Belle Isle, Edgewood and Winter Park to use common or standardized terms in the land development regulations.  
*(Amended May 16, 1994, Effective July 28, 1994, Doc. No. 27538)*
- Policy 1.3.4 The City of Orlando shall continue to work with OUC, Orange County and Winter Park to maintain agreements describing the location of each utility's potable water service area and associated service provision commitments.  
*(Amended March 6, 1995, Effective May 5, 1995, Doc. No. 28305; Amended April 9, 2007, Effective June 28, 2007, Doc. No. 0704091007; Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071004)*

## GOAL 2

To provide and maintain adequate public education facilities which protect and enhance the public health, safety and welfare; maximize the use of educational facilities; minimize unnecessary public expense; ensure that development or renovation of public school properties is supportive of the scale and character of the surrounding neighborhood; and accommodate new development without degrading the quality of existing educational facilities.

**Objective 2.1** Throughout the planning period, the City of Orlando shall promote the efficient provision of public educational facilities concurrent with development impacting such facilities. The City shall coordinate with Orange County Public Schools (OCPS) to ensure that sufficient school capacity is available to support proposed development and that necessary infrastructure is available to accommodate new schools.

*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220; Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*

**Policy 2.1.1** The City shall comply with the Interlocal Agreement for Public School Facility Planning and Implementation of Concurrency adopted in 2008 along with the goals, objectives and policies of the Public School Facilities Element. In addition, the City shall support and encourage the use of interlocal agreements for the joint-use of School Board and City facilities.

*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220; Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*

**Policy 2.1.2** Upon notice that the School Board is considering the acquisition of a school site, the City shall promptly notify the School Board of the City's interest, if any, in joint acquisition for other public facilities.

*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*

**Policy 2.1.3** The City shall cooperate with the School Board and other local jurisdictions and agencies to address and resolve multi-jurisdictional public school issues.

*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*

**Policy 2.1.4** The City shall encourage and support area-wide planning activities which make school siting the cornerstone for the planning and design of neighborhoods.

*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*

**Policy 2.1.5** The City shall coordinate with the School Board to research and identify alternative planning and funding mechanisms to provide sufficient school capacity for future growth.

*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220; Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*

- Policy 2.1.6 The City of Orlando shall designate a representative to serve on the Technical Advisory Committee to discuss issues and formulate recommendations regarding the coordination of land use and schools.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220; Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*
- Policy 2.1.7 The City shall provide projected development data to OCPS on a regular basis to assist in the development of a long range planning model to project student enrollment.  
*(Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*
- Policy 2.1.8 As a member of the OCPS Interlocal School Planning Committee, the City shall review OCPS model projections for consistency with the City's projections and, if necessary, shall recommend additions or modifications to the model results.  
*(Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*
- Policy 2.1.9 The City of Orlando shall participate in the periodic school impact fee study/ordinance update process, providing input and recommendations to Orange County and OCPS as appropriate.  
*(Amended July 7, 2008, Effective September 30, 2008, Doc. No. 0807071001)*
- Objective 2.2** The City shall recognize schools as the cornerstone of community planning and design.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.1 Elementary and middle schools shall be permitted land uses in all compatible zoning districts (including residential and office districts), subject to locational and site performance criteria.
- Policy 2.2.2 Locational and site performance criteria included in the Land Development Code shall include provisions to buffer new school facilities from incompatible land uses and shall identify minimum criteria for the location of any new or expanded school facility.
- Policy 2.2.3 Locational and site performance criteria included in the Land Development Code shall identify appropriate transportation and roadway classification requirements for the location of new elementary, middle and high schools.
- Policy 2.2.4 The City of Orlando shall work with the Orange County School Board to develop standards and preserve potential school facility locations through reservations and dedications consistent with a comprehensive county-wide approach to such requirements.
- Policy 2.2.5 Retention and expansion of schools within the Traditional City shall be encouraged in a manner which efficiently uses existing campuses, integrates

expansion with adjacent public, recreational and institutional uses, and reduces encroachment into surrounding neighborhoods.

- Policy 2.2.6 Schools shall be located at prominent sites that reinforce neighborhood identity and promote community interaction.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.7 The City shall work with the School Board and charter school sponsors to identify new elementary and middle schools sites in locations that provide logical focal points for community activities and serve as the corner stone for innovative and urban design.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.8 The City shall encourage and support efforts to locate schools in conjunction with other public facilities, such as parks, recreation facilities, libraries, and community centers.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.9 The City shall encourage and support the provision of school sites and facilities within planned neighborhoods, unless precluded by existing development patterns or unnecessary due to other existing or planned facilities.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.10 The City shall support and encourage the location of new elementary and middle schools internal to residential neighborhoods, within reasonable walking distance of the dwelling units served by the school.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.11 The City shall coordinate with the School Board to identify the locations for new high schools on the periphery of residential neighborhoods, where access to major roads is available.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.2.12 The City shall coordinate with the School Board to review and update School Concept Plans annually to ensure that proposed new school sites are based on the best available growth and development patterns and related design considerations.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Objective 2.3** The City shall support supplemental and alternative sources for school capital funding.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*

- Policy 2.3.1 The City shall support and encourage the adoption by the Orange County School Board of a legally enforceable countywide impact fee to fund elementary, middle and high schools sufficient in size and number to provide quality education, support the community land use pattern and accommodate the City's projected population growth.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.3.2 The City shall encourage the private sector to identify and implement creative solutions in developing adequate school facilities in residential developments.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.3.3 The City shall review standards for school sites appraisal and acquisition to ensure that school site appraisals are determined on pre-development prices and that costs are not inflated by the reservation process or by values arising from approvals based on the presumed availability of schools.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.3.4 The City shall support School Board efforts to acquire school sites through donation, reservation or purchase at pre-development prices, and developer funded construction of new facilities or renovation of existing facilities.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.3.5 The City shall support School Board efforts to allow local governments or the private sector to construct school facilities and/or lease land or facilities to the School Board.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Policy 2.3.6 The City shall encourage the business community and other private organizations to coordinate with the City, Orange County, and the School Board to jointly fund and design community-based services and facilities in conjunction with existing and proposed school sites.  
*(Amended July 19, 1999, Effective August 19, 1999, Doc. No. 32220)*
- Objective 2.4** The City shall recognize potable water as a valuable and scarce resource that requires management.  
*(Amended January 22, 2007, Effective April 9, 2007, Doc. No. 0701221004)*
- Policy 2.4.1 The City shall coordinate with the SJRWMD, the SFWMD and the Army Corps of Engineers to require environmental permits for development that may impact environmentally sensitive areas, including wetlands and karst features.  
*(Amended January 22, 2007, Effective April 9, 2007, Doc. No. 0701221004)*

- Policy 2.4.2      The City shall coordinate with OUC to provide reclaimed water as stipulated in Conditions 36 and 37 of OUC’s Consumptive Use Permit (CUP) #3149. These conditions require that the City provide a minimum of 11.1 million gallons per day of reclaimed water by 2020 and construct Project RENEW to provide 9.2 million gallons per day of reclaimed water to western Orange County by 2015.  
*(Amended January 22, 2007, Effective April 9, 2007, Doc. No. 0701221004)*
- Policy 2.4.3      The City shall coordinate with OUC to implement water conservation measures sufficient to meet goals provided in OUC’s Consumptive Use Permit.  
*(Amended January 22, 2007, Effective April 9, 2007, Doc. No. 0701221004)*
- Policy 2.4.4      The City shall coordinate with OUC to implement the 10-year Water Supply Facilities Work Plan.  
*(Amended January 22, 2007, Effective April 9, 2007, Doc. No. 0701221004)*